Implementing nuclear security in a federal system of government – Australian experience

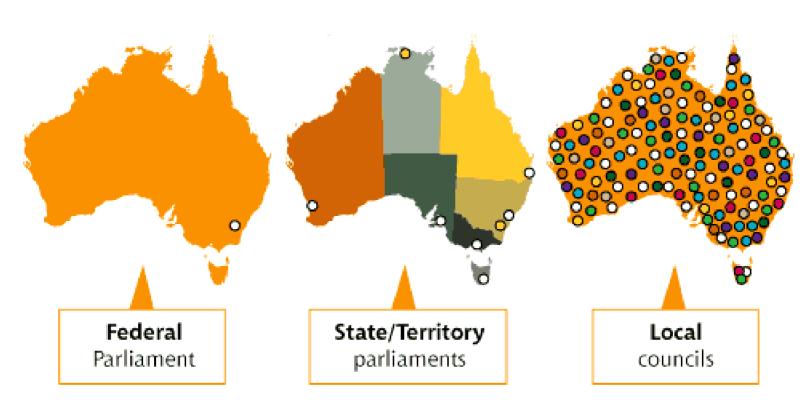
Selva Kumar

Senior Security Policy Analyst

IAEA International Nuclear Security Symposium, Vienna, 31 March 2009

Federal system of government

LAW-MAKING BODIES IN AUSTRALIA



Council of Australian Governments

Peak intergovernmental forum

Prime Minister (Chair), Premiers, Chief Ministers

Policy reforms requiring national cooperative action

Assisted by several ministerial councils

 Radiation protection -Australian Health Ministers' Conference

Australian Radiation Protection and Nuclear Safety Agency

Regulation of nuclear security

Agencies

- Australian Safeguards and Non-Proliferation Office (ASNO)
- Australian Radiation Protection and Nuclear Safety Agency (ARPANSA)
- State and Territory regulators

Nuclear material

ASNO only

Nuclear installations

ASNO and ARPANSA

Radioactive sources

- ARPANSA for federal entities (e.g., Defence, Customs)
- Each State and Territory (e.g., hospitals, universities, industries)

Ministerial Agreement - 1999

- Decision making framework
 - Radiation Health Committee
 - Australian Health Ministers' Conference

- Documentation framework
 - National Directory for Radiation Protection

Australian Radiation Protection and Nuclear Safety Agency

Documentation Framework National Directory for Radiation Protection

Published in 2004 as part of ARPANSA's Radiation Protection Series Nationally agreed common regulatory principles and requirements

References to standards, codes of practice, recommendations and safety guides



Decision making framework

Radiation Health Committee

Regulators and experts

Vote: 10 of 13 members

Recommend to Ministers



Australian Health Ministers' Conference

Receive advice from portfolio agencies

Endorse / approve



Radiation regulators

Legal effect to regulatory requirements

Adopt agreed standards / codes

Regulatory Impact Statements

Mandatory for

- any amendment to National Directory
- codes and standards to be referenced in National Directory

Must

- Document social, economic and environmental impacts
- Demonstrate that benefits exceed costs
- meet requirements of Commonwealth Office of Best Practice Regulation and equivalent agency in every State and Territory



Code of Practice for the Security of Radioactive Sources (2007)

To decrease likelihood of unauthorised access to or acquisition of sealed radioactive sources by persons with malicious intent.

Summary of requirements for Category 1,2 and 3 sources:

- Source Security Plans and Source Transport Security Plans
- Outcomes-based physical security requirements for detection and response
- Identity and security background (trustworthiness) checks
- Regulatory approvals before transfer or disposal of sources
- Scalable procedural security measures audits, reviews, briefings and entry controls

Australian Radiation Protection and Nuclear Safety Agency

Uniform implementation of the Security Code

Developed by experts from four of nine Australian jurisdictions

Approved under the National Directory framework

National regulatory impact assessment

National scheme for security background checking Training and assistance by ARPANSA to States and Territories

Practice Specific Security Guides

Implementation monitored by Radiation Health Committee

Security of nuclear materials

Australian Safeguards and Non-Proliferation Office

• National authority for safeguards and physical protection

Regulates *all* persons or organisations

- nuclear materials thorium, uranium and plutonium
- nuclear items facilities and equipment
- nuclear related materials e.g., heavy water, depleted uranium

States/Territories may impose additional safety requirements

- Occupational health and safety e.g., uranium mining
- Transport safety e.g., vehicle roadworthiness

National Counter Terrorism Committee

High level forum

- Established in 2002
- National coordination of counter terrorism measures

Chemical Biological Radiological and Nuclear (CBRN) Security Sub-Committee

 Oversees implementation of Council of Australian Governments Report on the Regulation and Control of Radiological Material (2006)

Australian Radiation Protection and Nuclear Safety Agency

COAG Report on the Regulation and Control of Radiological Material (2006)

Covers many of the principles in the IAEA Code of Conduct for the Safety and Security of Radioactive Sources

- Legislative frameworks
- · Awareness and outreach
- Illegal or inadvertent movement of sources
- Import/export procedures
- Penalties for illegal possession, use and transport of sources
- Safe storage/disposal of disused sources
- Searching and securing missing sources
- Audit of Category 1 and 2 sources
- Notification system for stolen, lost or orphaned sources
- · National register of sources
- Uniform approach to authorise transfer of sources

Australian Radiation Protection and Nuclear Safety Agency

Conclusion

Cooperative mechanisms established and functioning

- Australian Health Ministers
 Conference
- National Counter Terrorism Committee
 - CBRN Security Sub-Committee
- Radiation Health Committee
- National Directory for Radiation Protection
- Report on the Regulation and Control of Radiological Material (2006)
- Code of Practice for the Security of Radioactive Sources (2007)

Key strengths

- Collective experience of nine independent regulators
- National Directory "well chosen" and "particular strength" of ARPANSA,
 IAEA Integrated Regulatory Review Service mission (2007)

Key issues

